

Message Text

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ACTION IO-10

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INFO USERDA GERMANTOWN PRIORITY

AMEMBASSY STOCKHOLM PRIORITY

AMEMBASSY MADRID PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY NEW DELHI PRIORITY

C O N F I D E N T I A L IAEA VIENNA 5138

E.O. 11652: GDS

TAGS: AORG OCON IAEA

SUBJECT: JUNE BOARD OF GOVERNORS MEETING, AGENDA ITEM 7:
DESIGNATION OF MEMBERS TO SERVE ON BOARD 1975-76

REF: (A) STATE 131012 (NOTAL); (B) IAEA VIENNA 4655 (NOTAL)

SUMMARY: IN DISCUSSION OF APPROXIMATELY TEN MINUTES DURATION, BOARD DESIGNATED AS "MOST ADVANCED" MEMBERS FOR 1975-76 THOSE MEMBERS (INCLUDING ITALY) WHICH NOW SERVE ON BOARD IN THAT CATEGORY. BOARD ACTION ON THIS ITEM, WHICH WAS DELAYED TO PERMIT TIME FOR NEGOTIATIONS, LEAVES ITALY IN DESIGNATED SEAT, BUT REINFORCES PRINCIPLE STRESSED BY SWEDEN THAT THERE ARE NO "PERMANENT" SEATS ON BOARD. FURTHER CONSIDERATION OF DESIGNATION PROCEDURE IS LEFT TO SEPTEMBER BOARD "TO EXTENT THIS CONSIDERED NECESSARY", IN HOPE ITALY-SWEDEN-SPAIN WILL IN INTERIM WORK OUT ACCEPTABLE ARRANGEMENT FOR THE FUTURE. END SUMMARY.

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1. FRENZIED ATTEMPTS TO FIND A SOLUTION TO IMPASSE ON

DESIGNATED SEAT QUESTION COMMENCED ON EVE OF BOARD MEETING AND CONTINUED ALMOST UNTIL ITEM, POSTPONED UNTIL NEARLY END OF MEETING, WAS CONSIDERED. COMPROMISE EFFORT, ORCHESTRATED BY U.K. RESREP (JACKSON), RECOGNIZING THAT ITALY WAS NOT PREPARED TO ACCEPT A ROTATIONAL ARRANGEMENT AT THIS TIME, WAS AIMED AT PRODUCING A TEMPORARY SOLUTION WHICH WOULD PRESERVE STATUS QUO. IN SHAPING THE MODALITIES OF THIS SOLUTION, POSITIONS OF INDIA AND USSR WERE DETERMINING FACTORS.

2. SHORTLY BEFORE BOARD CONVENED, JACKSON, AS SPOKESMAN FOR WEO GROUP, PROPOSED TO SWEDISH AMBASSADOR (PETRI) AND ITALIAN AMBASSADOR (CAGIATI) SOLUTION SUGGESTED TO THEM EARLIER BY MISSION WHICH WOULD, IN EFFECT, LEAVE ITALY ON BOARD (AS CANDIDATE HAVING STRONG CONSENSUS SUPPORT) FOR COMING YEAR WHILE SETTING UP GROUP OF "WISE MEN" TO ESTABLISH OBJECTIVE CRITERIA FOR FUTURE USE. AFTER HURRIED CONSULTATION WITH STOCKHOLM, PETRI AGREED TO GO ALONG WITH THIS PROPOSAL. CAGIATI'S FORMAL REPLY WAS NEGATIVE, BUT HE LET IT BE KNOWN THROUGH HIS COUNSELLOR (ZAMBONI) THAT ITALY "WOULD NOT OPPOSE" ESTABLISHMENT BY THE BOARD OF SUCH A GROUP.

3. DIFFICULTY AROSE WHEN JACKSON SOUNDED OUT INDIAN AMBASSADOR (METHA), WHO WAS APPARENTLY MIFFED AT NOT BEING PERSONALLY APPROACHED EARLIER (U.S. MISOFFS HAD EARLIER BRIEFED A MEMBER OF HIS STAFF EXTENSIVELY ON SUBJECT). MEHTA'S VIEW WAS THAT PROBLEM WAS ONE OF EUROPEAN BOARD MEMBERS TO RESOLVE, AND THAT HE WOULD STRONGLY OPPOSE SETTING UP OF ANY GROUP TO ESTABLISH UNIVERSALLY APPLICABLE FACTORS FOR BOARD TO USE IN DESIGNATING "MOST ADVANCED" STATES. PURPOSE OF ANY GROUP THAT MIGHT BE ESTABLISHED SHOULD BE SOLELY TO ADDRESS PRESENT DISPUTE, I.E., TO ACT AS REFEREE, AS WAS CASE IN ARGENTINA-BRAZIL DISPUTE.

4. SOVIET VIEW WAS THE SAME. IN USUAL SOVIET-US PRE-BOARD CONSULTATIONS, MOROKHOV OBSERVED THAT IN THIS DISPUTE, WE (US AND OTHERS) WERE REAPING FRUITS OF REVISION OF ART. VI OF AGENCY STATUTE. SOVIETS, HE SAID, HAD CONFIDENTIAL

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NO WISH TO BECOME INVOLVED IN WHAT COULD BECOME A DIVISIVE EXERCISE. MATTER WAS FOR WESTERN EUROPEAN STATES TO RESOLVE.

5. FACED WITH SOVIET-INDIAN ATTITUDE ON ONE HAND AND ITALIAN RELUCTANCE TO GO ALONG EVEN WITH PRINCIPLE OF OBJECTIVE EXAMINATION ON THE OTHER, JACKSON FINALLY PRODUCED A COMPROMISE SOLUTION AND BOARD SCENARIO ACCEPTABLE TO

ALL INVOLVED. WHEN ITEM WAS BROUGHT UP BEFORE BOARD, CHAIRMAN, FOLLOWING ESTABLISHED PROCEDURE, ANNOUNCED THAT ON BASIS HIS CONSULTATIONS, HE UNDERSTOOD BOARD WISHED TO DESIGNATE AS MEMBERS FOR 1975-6 ARGENTINA, AUSTRALIA, CANADA, FRANCE, FRG, INDIA, ITALY, JAPAN, SO. AFRICA, USSR, U.K. AND USA. BOARD SO DECIDED WITHOUT DISCUSSION. FOLLOWING DECISION, JACKSON TOOK FLOOR TO STATE HIS BELIEF THAT BOARD AGREED ON FOLLOWING THREE POINTS: (A) ALL BOARD MEMBERS ACKNOWLEDGE FACT THAT THERE ARE NO "PERMANENT" SEATS ON BOARD AND THAT DESIGNATION OF "MOST ADVANCED" STATES IS ANNUAL REQUIREMENT; (B) BOARD HOPES THAT CONSULTATION BETWEEN ALL INTERESTED MEMBERS WILL LEAD TO SOLUTION OF DESIGNATION PROBLEM; (C) FAILING THIS, BOARD WILL REVERT IN SEPTEMBER TO CONSIDERATION OF PROCEDURE OF DESIGNATION TO EXTENT THEM CONSIDERED NECESSARY. BRIEF ROUND OF SUPPORTING STATEMENTS FOLLOWED, BUT CONSENSUS BARELY MISSED COMING UNDONE WHEN PAKISTANI GOVERNOR (KHAN) SUGGESTED GROUP BE FORMED TO SET UP OBJECTIVE CRITERIA, A STATEMENT WHICH MET WITH SHARP SOVIET REBUFF.

6. COMMENT: "SOLUTION" ARRIVED AT SOLVES MATTER ONLY FOR THIS BOARD MEETING. IT COULD WELL ARISE AGAIN IN SEPTEMBER BOARD, UNLESS PRESSURE THUS PLACED ON SWEDEN, ITALY, AND SPAIN BRINGS ABOUT AN AGREEMENT AMONG THEM, PRESUMABLY INVOLVING A ROTATIONAL SCHEME OF SOME SORT. DISCUSSION ON SUBJECT REVEALED VIRTUALLY UNANIMOUS AGREEMENT ON TWO PRINCIPLES: NON-"PERMANENCE" OF DESIGNATED SEATS AND DESIGNATION BY CONSENSUS PROCEDURE RATHER THAN BY VOTE. AGREEMENT ON LATTER, WHILE NOT PART OF FORMAL BOARD RECORDS, WILL NONETHELESS BE AN IMPORTANT FACTOR IN FORESTALLING POSSIBLE FUTURE ATTEMPTS TO CONVERT DESIGNATION PROCESS INTO POPULARITY CONTEST.
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7. SWEDISH GOVERNOR, IN ACQUIESCING IN THIS SOLUTION, WAS CLEARLY AWARE THAT BEST HE COULD HAVE EXPECTED FROM BOARD MEETING AT OUTSET WAS ESTABLISHMENT OF "WISE MEN" GROUP. THIS HAVING BEEN UNACCEPTABLE TO BOARD, PETRI HAD TO SETTLE FOR ASSURANCES GIVEN TO HIM BY ME AND OTHER REPS THAT INTERESTS OF HIS GOVERNMENT WOULD BE PROTECTED IF NEW BOARD WERE TO CONSIDER DESIGNATION PROCESS. IN ANY EVENT, SWEDEN DID SUCCEED IN OBTAINING TACIT BOARD ENDORSEMENT OF PRINCIPLE OF NON-PERMANENCE. END COMMENT. TAPE

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